

Tier 1 – Establishing a Tribal Response Program in Alaska

Module 3: TRP Element 1 - Inventory

What is a "Brownfield", how to identify potential Brownfields and develop an inventory of potential Brownfields

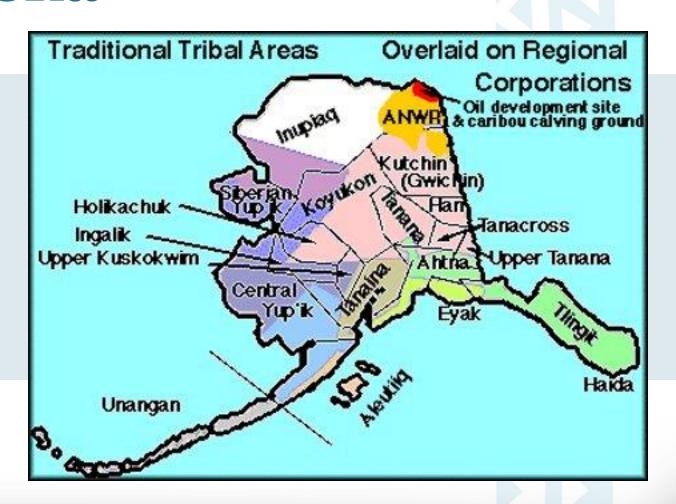
TribalTAB.org



Tribal TAB in Alaska

In partnership with
Division of Community Health Services I
Alaska Native Tribal Health Consortium







ANTHC Contaminated Sites Program



- Tribal TAB technical assistance hub for all Alaska Tribes, with services including:
 - Site research
 - Drone imagery
 - Reuse plan visioning/strategy
 - Application assistance for brownfields assessments and cleanup grants/services
 - Community and site visits
 - Educational presentations and workshops
 - Developing brownfields inventories
 - Tribal Response Program development
- Create new podcast telling the story of ANCSA contaminated lands
- Help develop new Alaska-specific functions in the Brownfields Inventory Tool (BiT)



The "Law"

CERCLA Section 128(a)(1)(A)(i) lists the <u>four elements</u> of a State or Tribal Response Program:

Element 1: Timely survey and inventory of brownfield sites

Congressional Record states: "...a system or process to identify the Universe of brownfield sites in their Tribal lands."



What is a Brownfield?

"...real property, the expansion, redevelopment, or reuse of which may be complicated by the presence or **potential presence** of a hazardous substance, pollutant, or contaminant."

Small Business Liability and Brownfields Revitalization Act, Public Law 107-118





Video 3.1: Brownfield
Hans Bradley
TRP Coordinator, Standing Rock Sioux Tribes, ND/SD



Examples of Brownfields in Alaska Indian Country

"White Goods"
(appliances, etc.)
and other bulky
wastes





Open Dumps note any suspicious items

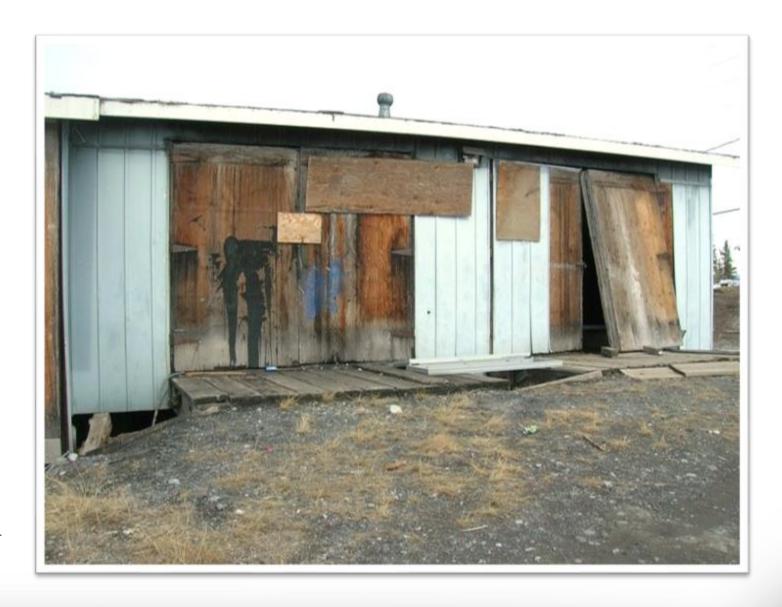




Abandoned Buildings*

*includes underutilized or those not being used for original intended purpose

Old Public Health Service/Generator Building – Arctic Village, AK





Burned Buildings









Abandoned Tanks & Barrels





Former Fuel Storage & Dispensing Sites

Former Fuel Storage Area – Hughes, AK





Current or Former Dump Sites

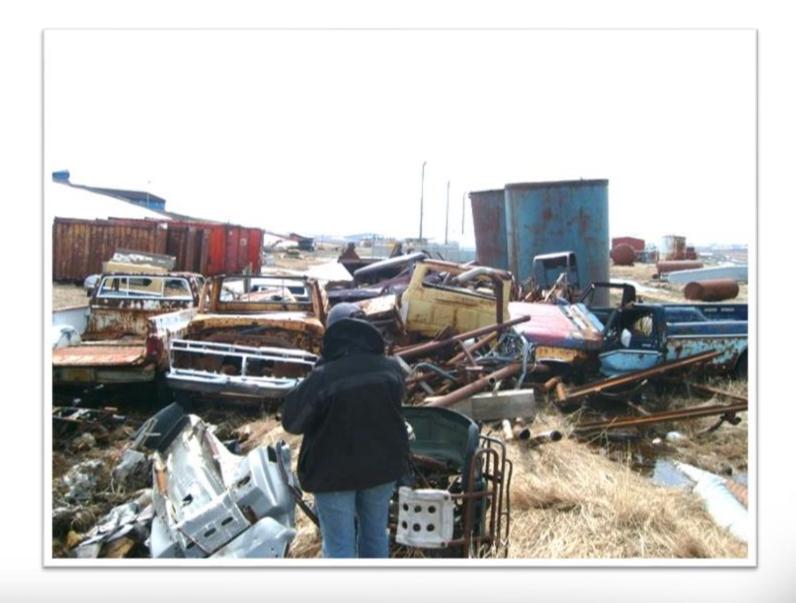
South Bank Dump Site – Alakanuk, AK





Junk Yard, Recycle or Storage Areas

(leaking fluids, batteries, unknown wastes, etc.)





Drums with Unknown Content





Abandoned Hazardous Waste





Storm Damaged Commercial Buildings Effects of climate change

Golovin, AK



E-Waste & Bird Waste (Guano)





Partial Demolition or Collapse of Building on Tribal Land





Demolition Waste in a Stream or wetland





Old/Former Schools or Institutions





Closed Cannery or Factory





Former Utilized Defense Sites (FUDs)

Former Dew Line "White Alice" Sites (North Field)





Abandoned Mines & Mine-Scarred Lands





Tire or Waste Piles





Burned/Abandoned Business





Large Closed Institutions

(Hospitals, clinics, etc.)





Abandoned Homes

(Asbestos, lead-based paint, meth, other wastes)



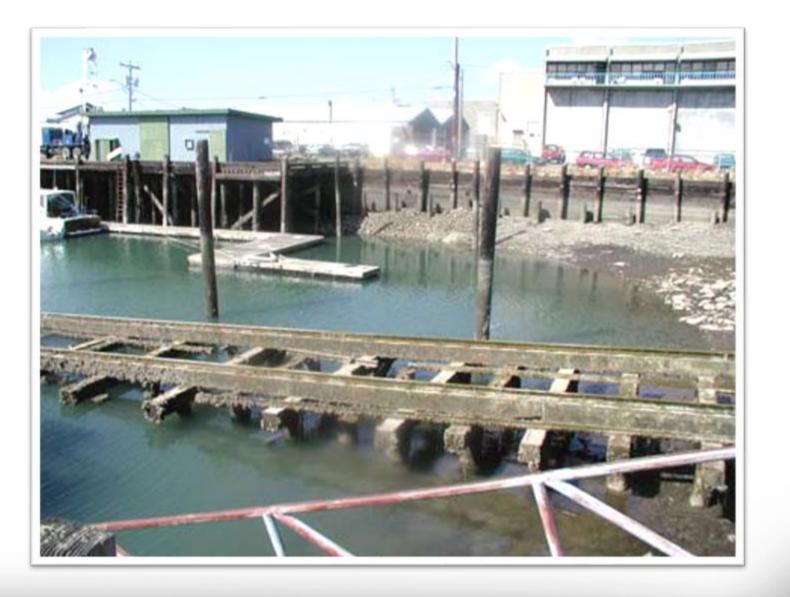


Abandoned Underground Storage Tank



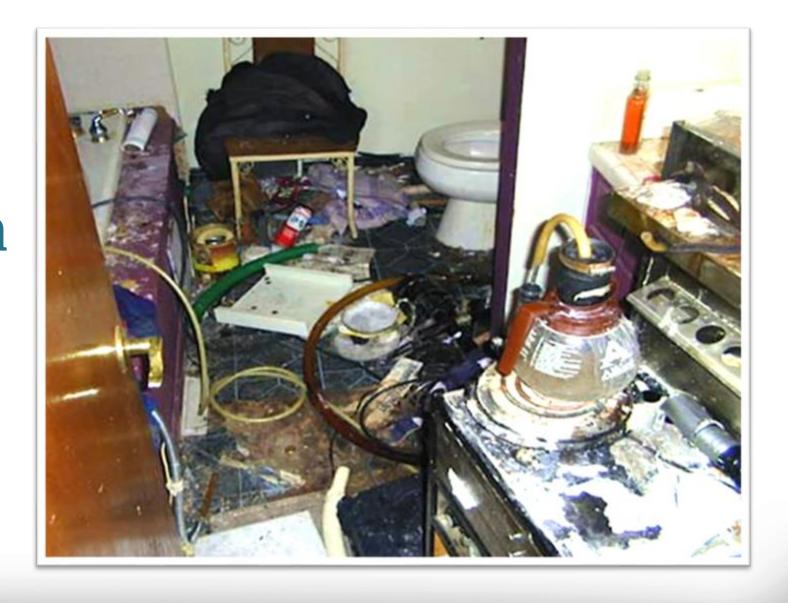


Former Marinas, Boat Repairs, etc.





Meth Labs & Contamination from Meth or Other Drug Usage





Lead-based Paint Releases





Spills and Releases



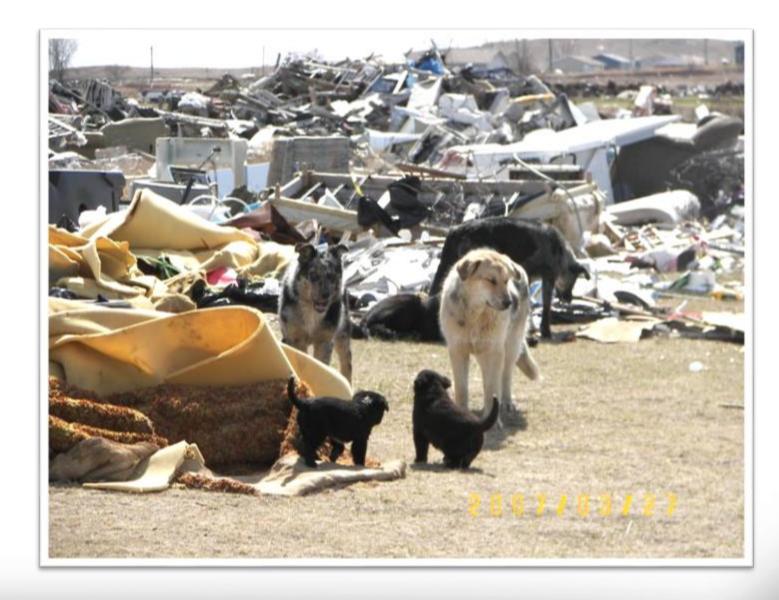


Today's Disasters (Emergency Response) become Tomorrow's **Brownfield?**





Related Problems Safety & Health Hazards

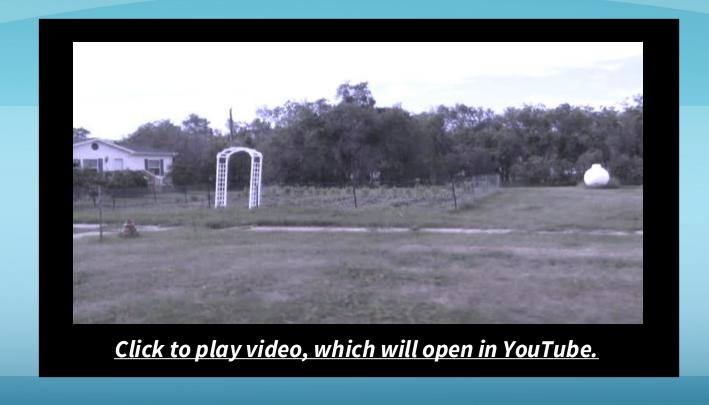




Open Dump Sites are an ongoing problem







Video 3.2: Conducting a Visual Inventory

Mickey Hartnett

KSU Tribal TAB (retired)

EPA Guidance

<u>EPA's Goal</u> in funding activities under <u>Element 1</u> is to enable the Tribe to establish or enhance a system or process that will provide a reasonable estimate of the number, likely locations, and the general characteristics of brownfields in their jurisdictions.



Many sources of Information on sites



Document and Record Sources

Visual Inspection

Public Report

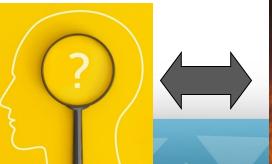
Brownfield
Site Discovery

Other Data Bases

Incident/Spill

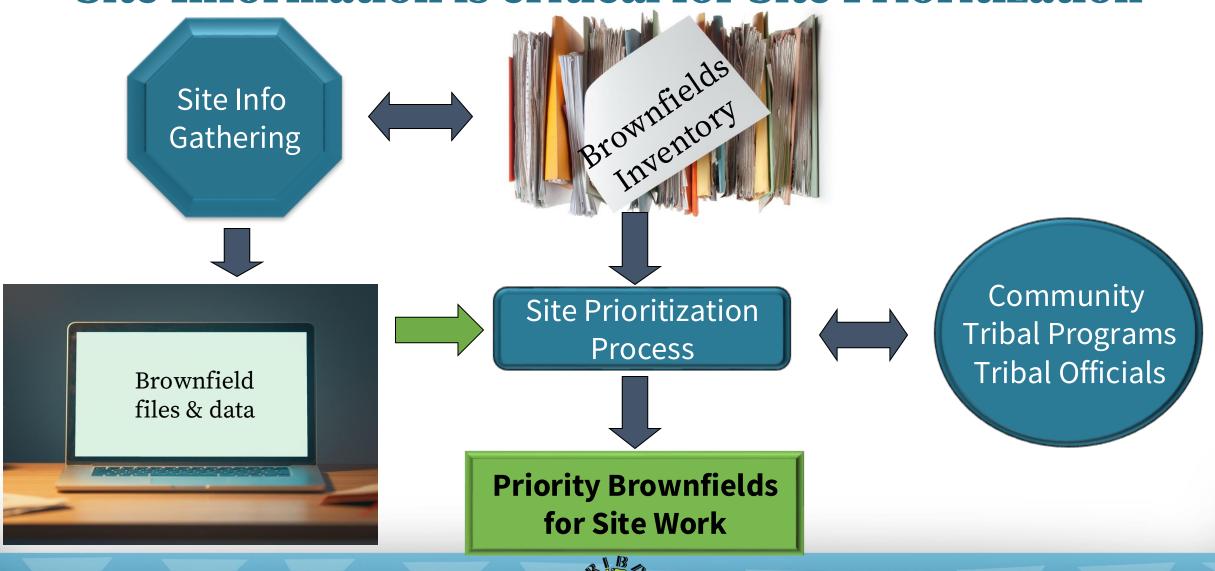
Brownfield files & data







Site Information is critical for Site Prioritization



General Guidelines:

- All Tribes are urged to begin the establishment of their brownfield inventory in the <u>first year</u> of the program grant.
- A Tribe may use its <u>own judgment or definition</u> of what is a potential "brownfield" for the purpose of developing the inventory. EPA will <u>not</u> require states and Tribes to submit a "list" of brownfields sites.



General Guidelines:

- At a minimum, the Tribe should <u>develop and/or maintain</u> a system or process that can provide a reasonable estimate of the number, likely location, and general characteristics of brownfields sites within their Tribal lands.
- Database systems and formats are available for compiling an Inventory (such as the <u>Brownfield Inventory Tool [BiT]</u> from Kansas State University TAB)



How Many Brownfields Are There?

The 2002 Congressional Record states: "there are an estimated **450,000 brownfield sites nationally**". (there were fewer than 1,300 Superfund NPL sites)

Therefore:

- 1) No one really knows how many brownfield sites there are across the country, including on the Reservations or other Tribal lands; and
- 2) The U. S. EPA Superfund Program does <u>not</u> have the capacity to address all of the brownfields in the country.



Whose Inventory Is It?

- **X** Federal Government?
- U.S. EPA?
- X Tribes?
- States?





Which Brownfields?

- On Tribal land?
- In Tribal jurisdiction or reservation?
- On Federal, Fee or Trust land?
- May Impact Tribal land?
- May impact Tribal members?
- *All of the above?



Whose Brownfields Definition Applies for the Tribal Inventory?

- **Congress?**
- U.S. EPA?
- **CERCLA Section 101 (39)?**
- State?
- Webster's Dictionary?

When does EPA definition apply? When you want to use EPA Grant funds to do site specific work, such as assessment or cleanup



* For inventory purpose only



Inventory vs Public Record

The "Brownfield Inventory" is a list of <u>ALL</u> actual or potential brownfield sites.

The "Public Record" is at a minimum a list of sites that have been cleaned up last year or will be cleaned up next year, plus Institutional Controls in place and any other information the Tribe wants to include, such as past and future assessments or cleanups. {See Tier I Module 7}



Sources of Brownfield Information

Interviews of former workers and maintenance staff of potential brownfields to obtain historical and maintenance information on specific sites.

Reports from community members (verbal, web site, report form)

Records and Databases: Use of Tribal GIS and mapping

Old photos & maps: Tribal and others

Visual Field Survey: Go Look!



Other Sources of Brownfield Information

- Reviews of existing inventories, reports or databases such as:
 - State & EPA databases
 - UST/LUST inventories
 - Open Dump Surveys (IHS, EPA)
 - Abandoned Mine Inventory (states/USGS)
- Insurance maps
- Old topographic and soil survey maps and aerial photos ("Soil Conservation Service", USGS, BLM, BIA, etc.)



Other Sources of Brownfield Information

- RCRA treatment, storage & disposal facility lists
- US EPA CERCLA/Superfund PA & RI/FS Reports
- Oil & gas well & mine site inventories (BLM, USGS, State, etc.)
- State or near-by county/community brownfield inventories (other grantees)
- Interviews of federal agencies (BIA, USGS, BLM, etc.)
- Interviews of other Tribal Staff and program members



Interview Elders

(Manokotak, Alaska)





Do you have Unique Transportation, Resource, or Equipment Needs?



Resources Needed

Note: Inform the EPA if you have **unique resource needs** to conduct the inventory and gather information such as equipment and costs to access remote areas and/or seasonal limitations so that these can be accounted for in the grant budget and work plan.



Tribe Acquiring/Buying Brownfields?

Work with the Tribal economic development or real estate office to assist in **screening properties** that the Tribe may be considering acquiring for potential contamination issues to prevent **Tribal acquisition of a** "**Brownfield**" unknowingly.



Brownfields Inventory Format

Your Choice:

- Simple List or Spreadsheet
- Detailed Checklist
- Your Own Database
- Other Database
- * KSU Brownfield Inventory Tool (BiT)



Basic Inventory List

Site No.	Name	Location	Description	Owner/ Leasee	Land Status
1	Garage	3 mi. N on BIA 2	Former auto repair shop	Bob S.	Fee
2	House 1	L512 Red Bird Ln Clay Town, NE Lat/Long.	Burned House	Tribal Housing	Tribal Trust
3					



Brownfields Inventory Tool (BiT)



BiT Brownfields Inventory Tool

www.tab-bit.org

This tool, available online and as a mobile app, helps with comprehensive site inventories and brownfields program management. BiT was designed for users working under an EPA cooperative agreement requiring submittals through the Assessment Cleanup and Redevelopment Exchange System (ACRES), However, anyone establishing a site inventory database or consolidating environmental administration information will find BiT helpful.

MOBILE APP

BiT Mobile lets you access and update site data while working in the field, even when you're out of range of cell service or Wi-Fi. Modify existing information, create new sites, add a new program, take photos or generate GPS coordinates — all on the go. Then simply sync with the online tool once you have internet access.

BiT Mobile

Brownfields Tool





BENEFITS OF BIT

- Free and user friendly
- Helpful resources and instructions
- Easy data entry and document uploads
- Import and export data for individual or multiple sites
- Interface with EPA ACRES for reporting and data transfer
- Mapping feature displays sites and sample locations
- Collaborative for multiple users
- Password-protected to prevent unauthorized access

BiT was developed by the TAB program at Kansas State University with funding from the U.S. Environmental Protection Agency.

www.ksutab.org/tools

TAB E-Tools www.ksutab.org/tools



TAB EZ: etools.ksutab.org/tools/tabez BiT: www.tab-bit.org

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Prioritizing Sites for "Site Specific Work"

The next step after creating your Inventory

Prioritization of Sites

For assessment and/or cleanup

Inventories should be developed in direct coordination with

- Communities
- Tribal Leaders

And they should evolve to a prioritization of sites based on

- Community needs
- Planning priorities
- Protection of human health and the environment





Video 3.3: Prioritization of Sites

Shawn Lahr

Blackfeet Tribe, Montana

Tribal Site Priorities

- Immediate threats to public health
- Immediate threats to the environment
- Long term threats to public health or the environment
- Impacts on cultural sites/resources
- Impacts on the local economy
- Impacts on long term economic development
- Impacts on the local quality of life



Prioritizing Brownfield Sites for Further Actions

(Example of a Tribal

ranking system)

Ranking Factor	1	2	3	4	5	Total Points
Human Exposure	Contamination pathways have no direct impact on any population.	Contamination pathways have potential to affect human recreational activities.	Contamination pathways have the potential to affect employee population.	Contamination pathways have the potential to affect a small residential population.	Contamination pathways have the potential to affect an entire residential population.	
Environmental Exposure	Site not located near environmentally sensitive areas.	Site located within a mile of an environmentally sensitive area.	Site located within a ½ mile of an environmentally sensitive area.	Site located within environmentally sensitive area.	Site located immediately in environmentally sensitive area (RECs)	
Ecological Exposure	No exposure to endangered or threatened species habitat areas.	Potential exposure to endangered or threatened species habitat areas.	Potential exposure to critical habitats of endangered or threatened species habitat areas.	Actual known releases of hazardous substances in endangered or threatened species habitat areas.	Actual known releases of hazardous substances in critical area of endangered or threatened species habitat areas.	
Cultural Sensitive Area	Potential area not located within a culturally significant area.	Potential area within a 5mile radius of a cultural significant area.	Potential area within a 1mile radius of a cultural significant area.	Potential area adjacent to a cultural significant area.	Potential area in immediate cultural significant area.	
Potential for Beneficial Site Redevelopment	No site development.	Low likelihood of site redevelopment.	Moderate potential for redevelopment.	High potential for site redevelopment.	Redevelopment plan ready, waiting for site to be re-mediated to begin redevelopment.	
Creation of Jobs	No increase of jobs.	1 to 5 new jobs created.	5 to 10 new jobs created.	10 to 20 new jobs created.	More than 20 jobs created.	
Land Ownership Status	Allotted Land	Fee Land within boundaries of Reservation (Tribal Land taken out of trust).	State Land (school sections)	Sub marginal Lands (purchased land outside of reservation boundaries)	Tribal Owned/Reserve (Held in trust for tribal Government)	

Total Cumulative Points



Then What?

The information obtained through the inventory process can facilitate the EPA approval process for "Site Specific Work" (Assessments & Cleanups*)

*sometimes it can trigger an Emergency Response Action!



Tribal Accomplishments

- Many sites inventoried
- Some inventories listed on Tribal web sites
- Staff gaining experience in recognizing brownfield sites and releases
- More input on past sites from elders and community members
- More detailed site information gathering (pre-Phase I & II informal assessments & BIA Trust applications



Tribal Property Issues

- Property and site records are difficult to find or incomplete (i.e., BIA Land Status Reports)
- Site ownership, leases, status, and history are unclear
- Multiple Tribal property owners
- Jurisdictions are not clear (Tribal, state, federal, etc.)
- Responsible party for contamination is not clear or no longer exists
- Illegal "squatters" on Tribal property



We Would Like to Hear From You

Questions about this Module or need other brownfields assistance?

Contact ANTHC Contaminated Sites Program team at contaminationsupport@anthc.org

or the Tribal TAB team at

Tribal-TAB@ksu.edu





Scan this QR image to provide feedback on this TRP Module

TribalTAB.org

